# Water, Equity, and Sustainability in Texas

Margaret Cook, PhD March 7, 2024







# Agenda

- Major equity & sustainability concerns
- Policy, planning, & regulation
- Challenges & opportunities
- Recommendations

This presentation is based on:

Cook, M. A., Tremaine, D. M., Wyatt, B. M., Banner, J. L., Charles, J., Berg, M. Bruno, T., Glazer, Y. R., Callison, C., Mace, R. E., Miller, V., Bare, R., Sanchez Flores, R., Seefeldt, J., Fuller, A., and Niyogi, D., 2023., Addressing challenges to ensuring justice and sustainability in policy and infrastructure for Texas water resources in the 21st century. (in review)





Nature-based solutions, One Water



### Policy, Planning, &

### Regulation

State & regional water management, drought planning, flood planning, climate adaptation & planning, transboundary waters

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### Recommendations

Equity in spending gov't funds, incorporating community voice, identifying and dismantling causes of inequities



# Infrastructure Degradation

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- - Corrosion leads to water contamination

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- Corrosion, aging
- Water leaks
  - Over 186 billion gallons of water leaks from
  - Texas municipal water systems about 51
  - gallons per water service line
  - Might supply surface water or groundwater
  - during drought
  - Sewage overflows
  - Makes water more expensive to supply
  - Alter environmental water quality



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# Water Access

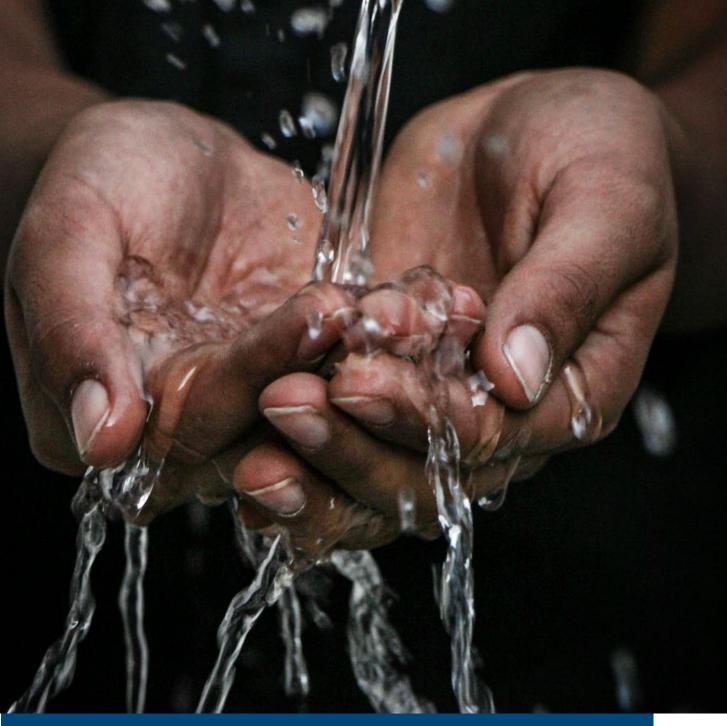
- About 44,000 households (0.4% of Texans) lack access to plumbing
- Insecure acce communities
  - Colonias
  - Unincorporated communities
  - Mobile homes
  - Rural areas
  - Unhoused residents
- Historic disenfranchisement
- Communities se bottled sources

Insecure access to water in underserved

Communities seek unsafe water sources,

# Water Affordability

- Household unaffordability
  - ~12% of households in 2017 viewed water bills as unaffordable
  - Puts households at risk of loss of service/limits access
  - Households might ration, seek unsafe sources
- Community unaffordability
  - Expensive to keep up w/ regulations, upgrades, etc.
  - Leads to higher water bills



# Water affordability limits water access

Image from: Wikimedia Commons



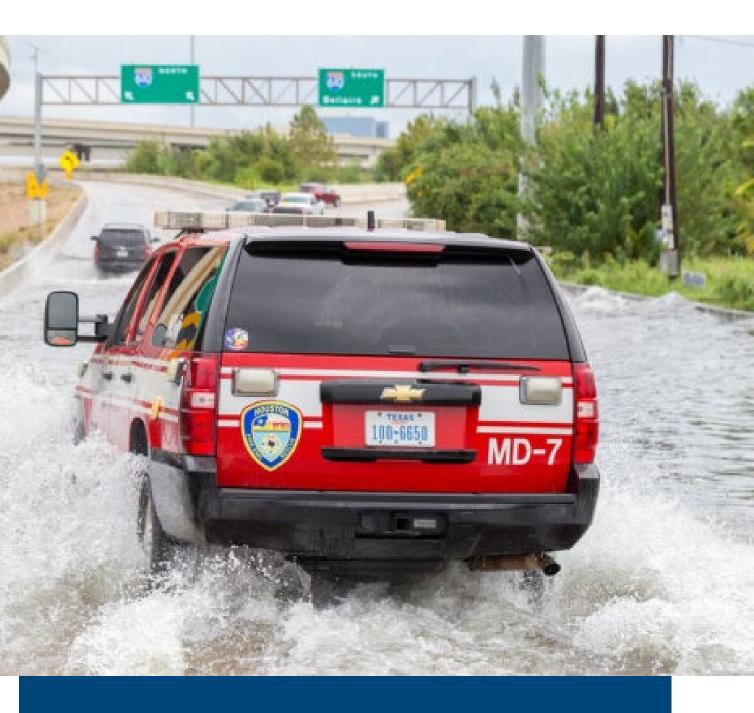
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- - Boil water notices, sanitary sewer overflows, and lead in drinking water Industrial facilities or activities, agricultural runoff, or waste from agricultural practices impact surface & groundwater Disproportionately more likely to impact underserved communities Erode trust in water services Few small water systems have tech to treat contaminants of emerging
- concern

# Water Contamination

# Flooding

- Texas outranks all other states in deaths, injuries, and loss of property due to flood
  - 17% of all flood-related fatalities nationwide, 2010-2022
- Coastal counties & counties along Rio
  Grande rank highest in US for flood risk
- Wetlands, green infrastructure limit some flood impacts
  - Less likely to be in underserved areas
- Disparities in flood relief funding allocation



### Flooded highway in Houston

# Policy, Planning, & Regulation

- Policy, planning, and regulation are challenges
  - May be under-enforced, leaving communities under-protected
- Also routes to solutions



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**Texas State Capitol** 

Image from: Wikimedia Commons

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- $\bullet$ by landowner • Rainwater harvesting allowed Environmental flows added later

# State & Regional Water Management

- Prior Appropriation & Rule of Capture
- Some riparian rights for household or livestock
  - Adjudicated water rights in Rio
  - Grande
- Rainwater, overland flow, runoff owned

# **Drought Planning**

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### January 4, 2011 (Released Thursday, Jan. 6, 2011) Valid 7 a.m. EST

Drought Conditions (Percent Area)

	None	D0-D4	D1-D4	C2-D4	105-D#	<b>DH</b>
Current	13.55	86.45	96.68	36.30	13.04	0.00
Last Week r2002010	7.89	92.11	69.43	37.46	9.99	0.00
3 Month s.Ago 19520 10	75.60	24.40	2.49	1.01	0.02	0.00
Start of Calendar Year	13.55	86.45	65.68	36.30	13.04	0.00
Start of Vibrior Year 192529 10	75.57	26.43	2.43	0.99	0.00	0.00
One Year Ago 150910	72,90	ख.10	6.98	2.31	0.99	0.99



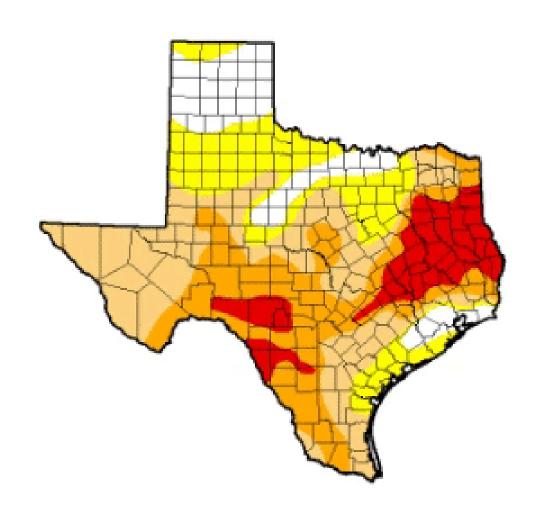
The Drought Manitor focuses on broad-scale conditions. Local conditions may vary. See accompanying text symmetry for itvecast statements

Author Anthony Artusa NOAA/NWS/NCEP/CPC



http://droughtmonitor.unl.edu/

### U.S. Drought Monitor Texas



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Meeting long-term needs for water under drought-of-record conditions **Regional & State Water Plans** Drought response, existing water supplies and needs, future water demands, water management strategies- and conservation efforts, & financing needs Public input incorporated alongside multiple other stakeholder groups Local response to drought when it occurs Drought Contingency Plans How state agencies respond to drought

# Flood Planning

- Texas relies on Federal Emergency Management Agency (FEMA) maps
  - National Flood Insurance Program
- Texas ranks highly in flood risk disclosure
- Texas Flood Infrastructure Fund, regional & state flood planning
  - Response to Harvey
  - 15 regional groups
- Access to flood risk information, flood insurance, and flood mitigation and disaster recovery funds is often highly inequitable

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### Flooding from Hurricane Harvey in Houston



Houston and Harris County are among Texas communities engaged in climate adaptation planning

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# Climate Adaptation Planning

- No statewide plan
- Multiple local plans
  - E.g., Houston Climate Action Plan &
  - Resilient Houston, Harris County
  - **Climate Action Plan for Internal**
  - Operations

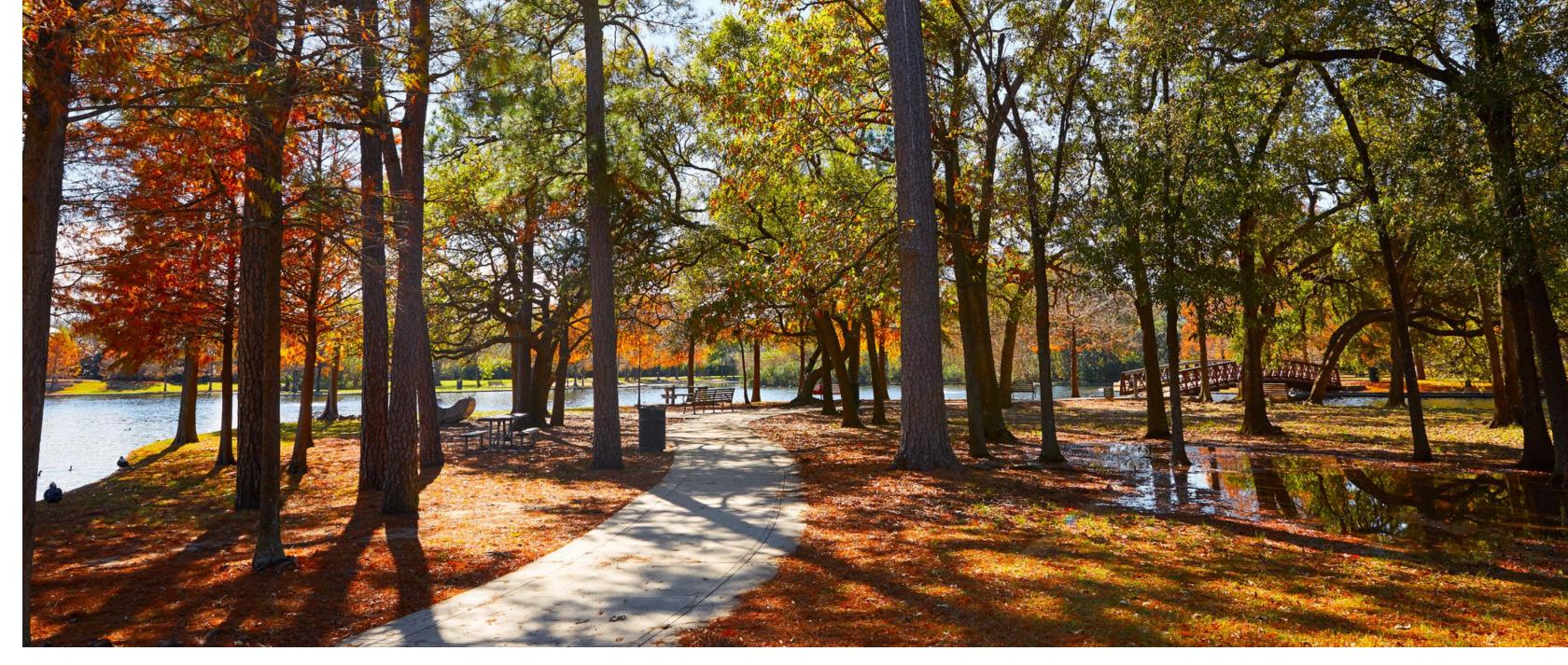
 Austin, San Antonio, Dallas, El Paso Multiple climate equity advisory committees

# Uncertainty of Transboundary Waters

- 1944 water treaty with Mexico
  - Must deliver 350,000 AF of surface water annually on a five-year cycle
  - Allows for water debt during drought
  - Mexico unable to reach debt 3 times since 1992
- Climate change supplies unreliable
- Unsustainable agricultural and industrial water practices
- Limited efforts on adapting & managing

Rio Grande in Big Bend National Park

Wikimedia Commons



# Challenges & Opportunities



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Green roof at The Museum of Fine Arts, Houston

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# **Nature-Based** Infrastructure

Practices that conserve & mimic natural processes to help communities better bounce back from extreme events • E.g., rain gardens, constructed wetlands, bioswales, beach & coastal dune restoration Can reduce urban heat & flood impact, improves water & air quality Currently often more common in more affluent areas

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# **One Water**

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- voices in planning
- Austin & New Braunfels  $\bullet$

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Philosophy that all water has value and should be managed sustainably and inclusively Stormwater, wastewater, drinking water, surface water, groundwater, sea water, etc. Account for water quantity & quality Unified planning for long-term resilience Emphasis on engagement, incorporating all

# Recommendations

Equity in spending government funds at the local, regional, state, and federal level

e.g, Justice40 in IIJA & IRA funding, Harris Thrives, etc. Incorporating community voice in planning, co-designing solutions

Increasing public engagement with earlier involvement, accessible options &/or incentives, facilitators, transparency

Incorporating lived & practitioner experience

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### Identifying & dismantling causes of inequities

E.g., causes of legacy pollution, monitoring sewage overflows & drainage disparities, community research

> Barriers to improved technology, policy, remediation, etc.

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